Vermont Mental Health Performance Indicator Project

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MEMORANDUM

TO: Vermont Mental Health Performance Indicator Project

Advisory Group and Interested Parties

FROM: John Pandiani

Janet Bramley Alice Maynard

DATE: February 1, 2002

RE: Educators' Evaluation of Children's Services Programs

The attached pages provide an overview of the results of the third in a series of consumer and stakeholder surveys regarding the performance of community mental health Children's Services Programs in Vermont. This survey asked school principals and supervisory union special education administrators to evaluate the services provided by their local community mental health programs.

This document describes the study, summarizes the results on the regional and statewide level, and provides a detailed, item-by-item, accounting for each region of the state. In addition, the results of this survey are compared to the results of previous surveys of child protection (SRS) workers and adolescent service recipients.

Copies of detailed technical reports on these three surveys are available at the DDMHS web sit (Educators: www.state.vt.us/dmh/Data/01edtechnicalreport.pdf, SRS: www.state.vt.us/dmh/Data/00srstechnicalreport.pdf, If you have questions or comments, please contact Alice Maynard (DDMHS Child, Adolescent and Family Unit: 241-2609; amaynard@ddmhs.state.vt.us) or Janet Bramley (Performance Indicator Project; 241-2659; jbramley@ddmhs.state.vt.us).

PROJECT OVERVIEW AND SUMMARY OF RESULTS

An Evaluation of Child and Adolescent Mental Health Programs by Elementary through High School Educators In Vermont In Spring 2001

During the Spring of 2001, the Child and Family Unit of the Vermont Department of Developmental and Mental Health Services asked educators at all schools and school districts in Vermont to evaluate the child and adolescent mental health program in their local Community Mental Health Centers (CMHCs). All school principals and supervisory union special education administrators in Vermont were sent surveys that asked for their opinion of various aspects of these services. Courtesy copies were also sent to supervisory union superintendents.

In total, 428 (70%) of the potential pool of 610 surveys were returned (Table 1). Out of these, 64 respondents indicated that they were unable to participate in the evaluation since they did not have any children in their schools receiving services from their local CMHC. This left 364 (60%) useable surveys for the analysis reported here. In some instances, the survey recipients delegated responsibility for completing the survey to other school personnel (e.g. counselors) who work more closely with troubled youth. See Table 2 for a profile of respondents.

The Vermont Survey of Educators was designed to provide information that would help stakeholders to compare the performance of child and adolescent mental health programs provided by CMHCs in Vermont. The survey instrument was developed based on the 1999 Youth Survey and 2000 SRS Case Workers' Survey to facilitate cross informant comparisons and modified to address human service issues in consultation with Vermont stakeholders. (See Appendix II).

Methodology

The surveys consisted of twenty-three fixed alternative items and four open-ended questions. In order to facilitate comparison of Vermont's ten child and adolescent mental health programs, the educators' responses to twenty-two of the fixed alternative items were combined into four composite scales. These scales focus on positive *overall* educator evaluation of program performance, and positive evaluation of program performance with regard to *staff*, *service quality*, and *outcomes*. Measures of statistical significance were adjusted to account for the proportion of all potential individuals who responded to the survey. (For details of scale construction and adjustment, see Appendix IV.) Reports of significance are at the 95% confidence level (*p*.>.05). The percentages of educators making positive and negative narrative comments in response to the open-ended questions are noted in this report. A more detailed analysis of the content of the comments is planned to be issued in a separate report.

Overall Results

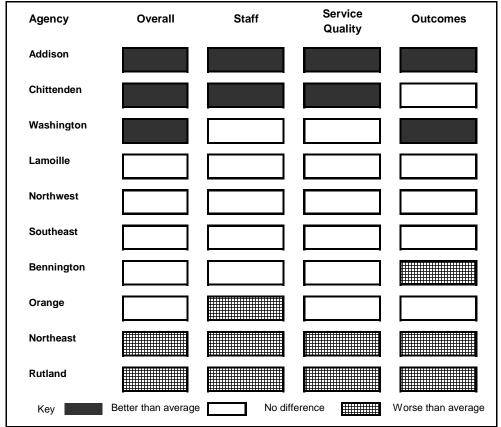
Overall statewide results are summarized in Figure 2. On the *overall* measure of program performance, 46% of the respondents evaluated the programs positively. Some aspects of program performance, however, were rated more favorably than other aspects. Fixed alternative items related to *staff*, for instance, received significantly more favorable responses (62% favorable) than items related to *service quality* (41% favorable) or *outcomes* (27% favorable).

Overview of Differences Among Programs

In order to compare educators' evaluations of child and adolescent mental health programs in the ten CMHCs, the ratings of individual programs on each of four composite scales were compared to the statewide median for each scale. The results of this survey (see Figure 1) indicate that there were significant differences in evaluations of the state's ten child and adolescent community mental health programs.

Figure 1. Positive Evaluation of Child and Adolescent Mental Health Programs
By Educators in Vermont

Agency Overall Staff Service Outcomes



The child and adolescent mental health program in Addison County received the most favorable assessment, with scores better than the statewide median on all four scales. The program in Chittenden County was rated better than the statewide median on three scales, and the program in Washington better on two scales. The programs in Lamoille, the Northwest and Southeast regions were rated no differently than the statewide median. The child and adolescent mental health programs in Bennington and Orange County were rated lower than the statewide median on one scale. The programs in the Northwest region and Rutland County received the least favorable assessments with scores lower than the statewide median on all four scales.

The results of this evaluation of child and adolescent mental health programs in Vermont need to be considered in conjunction with other measures of program performance in order to obtain a balanced picture of the quality of care provided to young people with mental health needs in Vermont.

STATEWIDE RESULTS

The educators evaluating child and adolescent mental health programs at different CMHCs in Vermont had widely differing opinions of their local programs. (Table 3 provides an item-by-item summary of positive responses to the fixed alternative questions.)

The individual items receiving the most positive ratings generally related to staff at the child and adolescent mental health programs. The items with the highest ratings were: "We like the staff who work with us" (80%); "The services *CMHC Name>* provides are helpful" (76%); "We feel respected by the staff" (74%); and "Staff work effectively with young people" (72%).

The least favorably rated items related to the volume of service provided and outcomes for the young people. Only 25% of the educators felt that their local community mental health center "...provides the amount of services needed by the children and families in this region". They also gave lower ratings to most of the items relating to outcomes. Few saw improvements in the school outcomes of achievement (25%), attendance (31%) and behavior (35%). Similarly low ratings were given to the items relating to improvements in their students' coping with stress (30%) or personal relationships (33%).

There were significant differences in educators' ratings of child and adolescent mental health programs on the four scales derived from responses to the Vermont survey. Forty six percent of the respondents rated programs favorably on the *overall* scale, and the *staff* scale received significantly more favorable responses (62% favorable) than the *service quality* and *outcomes* scales (41% and 27% favorable).

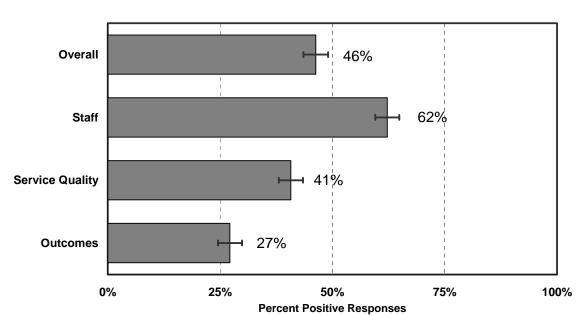


Figure 2. Positive Evaluation of Child and Adolescent Mental Health Programs by Educators in Vermont ¹

¹ Responses to items on the *Staff* and *Service Quality* scales were coded as positive if the educator agreed or strongly agreed with the statement. Responses to items on the Outcomes scales were coded as positive if the educator felt that more than half of their students served by mental health had improved as a result of mental health services. All items coded as above contributed to the *Overall* scale.

Table 1 **Educators' Survey 2001: Response Rates by Program**

| Region/Provider ³ | | | Nun | Response Rate | | | |
|------------------------------|---------|--------|-----------------------|----------------|---------------------------------|-----------------------|-----------------------|
| | | Mailed | Returned ¹ | No Response | Useable Surveys ² | Returned ¹ | Analyzed ² |
| Statewide | | 610 | 428 | 182 | 364 | 70% | 60% |
| Addison | -CSAC | 40 | 31 | 9 | 29 | 78% | 73% |
| Bennington | -UCS | 36 | 22 | 14 | 15 | 61% | 42% |
| Chittenden | -HCHS | 108 | 65 | 43 | 50 | 60% | 46% |
| Lamoille | -LCMHS | 23 | 17 | 6 | 15 | 74% | 65% |
| Northeast | -NEK | 77 | 60 | 17 | 55 | 78% | 71% |
| Northwest | -NCSS | 42 | 35 | 7 | 30 | 83% | 71% |
| Orange | -CMC | 48 | 38 | 10 | 30 | 79% | 63% |
| Rutland | -RMHS | 56 | 38 | 18 | 35 | 68% | 63% |
| Southeast | -HCRSSV | 120 | 80 | 40 | 68 | 67% | 57% |
| Washington | -WCMHS | 60 | 42 | 18 | 37 | 70% | 62% |

All responses to survey including those who reported no direct contact between their school and the local CMHC.
 Questionnaires that had been completed and used for analysis.
 Appendix 6 gives the full name and location of each of the ten designated CMHCs.

Table 2 **Educators' Survey 2001: Respondent Profile**

| Educa | tor Characteristics | Number | % of Respondents | | |
|-------------------|--|----------------------------|-------------------------------|--|--|
| Gender | Male | 126 | 35% | | |
| | Female | 175 | 48% | | |
| | Unreported | 63 | 17% | | |
| Age | 45 or Less | 91 | 25% | | |
| | 46-50 | 83 | 23% | | |
| | Over 50 | 119 | 33% | | |
| | Unreported | 71 | 20% | | |
| Experience | 1-15 years | 94 | 26% | | |
| | 16-25 years | 89 | 24% | | |
| | Over 25 years | 127 | 35% | | |
| | Unreported | 54 | 15% | | |
| Education | Bachelors or less | 40 | 11% | | |
| | Masters | 199 | 55% | | |
| | M.A+/Ph.D | 85 | 23% | | |
| | Unreported | 40 | 11% | | |
| Educator Role* | Administration Counseling Special Education Other Unreported | 189 89 64 9 13 | 52% 24% 18% 2% 4% | | |

^{*} Administration includes School Principals, Assistant Principals and Administrators. Counseling includes all mental health and guidance roles.

Special Education includes both Special Education Administrators and Special Education Teachers

Table 3
Educators' Survey 2001:

Positive Responses to Individual Fixed Alternative Questions by Program

| State | Addison | Bennington | Chittenden | Lamoille | Northeast | Northwest | Orange | Rutland | Southeast | Washington |
|--|-------------------|---------------------|----------------------|---------------------|--------------------|---------------------------------|---------------------|--------------------|-------------|-------------|
| We like the stat | f who wo | rk with us 100% | 98% | 80% | 72% | 83% | 67% | 60% | 77% | 86% |
| The services <0 | CMHC na 79% | me> provid 79% | des are help 100% | oful 73% | 62% | 73% | 68% | 52% | 75% | 89% |
| We feel respect | ted by the | staff 80% | 92% | 64% | 59% | 83% | 63% | 53% | 77% | 77% |
| Staff work effec | | | | 80% | 55% | 77% | 56% | 43% | 73% | 86% |
| | | | | 00 /6 | JJ /6 | 11/0 | 30 % | 4370 | 7370 | 00 /6 |
| The staff listen | 81% | 80% | 86% | 73% | 51% | 73% | 52% | 48% | 73% | 73% |
| I would recomm | 83% | 69% | 96% | 67% | 48% | tor their sti 73% | udents 61% | 31% | 68% | 75% |
| <cmhc name=""></cmhc> | is comm 89% | itted to pro 86% | viding qual 90% | ity service 73% | es 48% | 67% | 54% | 38% | 64% | 73% |
| The clinical stat | f is adequ 71% | uately train 73% | ed, and sup 88% | pervised 67% | 38% | 55% | 52% | 29% | 71% | 76% |
| As a result of the | ese servi 70% | ices, how n 80% | nany of you 74% | ır students 55% | s have imp 49% | roved daily 65% | life 43% | 40% | 60% | 83% |
| The staff effecti | vely use 71% | the strengt | hs of the ch 84% | nild, family 60% | , and com 46% | munity 66% | 50% | 31% | 61% | 64% |
| <cmhc name=""></cmhc> | offers th | e type of m | ental healti 80% | h services 60% | needed b | y the childre | en and far 65% | milies with 40% | whom we 55% | work 74% |
| The staff will "go | the extr | a mile" to h | nelp childrei 86% | n and thei 60% | ir families 49% | 55% | 50% | 28% | 58% | 59% |
| | | | | | 10 /0 | 0070 | 0070 | 2070 | 0070 | 0070 |
| The staff know in 58% | 75% | 50% | 76% | 67% | 51% | 63% | 46% | 22% | 60% | 62% |
| The staff comm 58% | 64% | 80% | 77% | 53% | 38% | 70% | 48% | 22% | 68% | 56% |
| As a result of th | 76% | 50% | nany of you 67% | r students 55% | s have imp 40% | roved famil _. 52% | y life 36% | 38% | 59% | 76% |
| The staff ask wi | hat we ne 70% | ed 67% | 73% | 60% | 50% | 67% | 41% | 13% | 57% | 52% |
| As a result of th | ese servi | | | ır students | s have imp | roved beha | vior in sch | nool | | |
| 35% | 57% | 10% | 35% | 33% | 17% | 36% | 24% | 8% | 43% | 67% |
| As a result of th | 52% | 0% | 37% | 38% | 16% | 28% | 35% | 12% | 39% | 63% |
| As a result of th | 45% | 10% | 41% | 38% | 17% | 33% | 20% | 20% | 23% | 57% |
| As a result of the 30% | se service 41% | es, how mai 18% | ny of your st 38% | udents are 33% | handling s 17% | tressful situa 27% | ations bette 41% | er 4% | 33% | 52% |
| As a result of these services, how many of your students have improved achievement in school | | | | | | | | | | |
| 25% | 29% | 22% | 33% | 33% | 15% | 25% | 25% | . 4% | 21% | 50% |
| <cmhc name=""> 25%</cmhc> | orovides t 21% | he amount o 40% | of services n 33% | needed by a | the children 8% | and familie 27% | s in this re | gion. 3% | 30% | 38% |
| Average 56% | 65% | 63% | 73% | 60% | 41% | 59% | 48% | 27% | 58% | 69% |

Figure 3. Comparative Evaluation of Child and Adolescent Mental Health Programs

| | Educators | SRS Workers | Young People | | | |
|------------|---|---|---|--|--|--|
| Agency | Overall Staff Service Outcomes Quality | Overall Staff Service Outcomes Quality | Overall Staff Quality Services Outcomes | | | |
| Addison | | | | | | |
| Chittenden | | | | | | |
| Washington | | | | | | |
| Lamoille | | | | | | |
| Northwest | | | | | | |
| Southeast | | | | | | |
| Bennington | | | | | | |
| Orange | | | | | | |
| Northeast | | | | | | |
| Rutland | | | | | | |
| | Key Better than average | No difference | Worse than average | | | |